Kent Safeguarding Children Multi-agency Partnership Arrangements

June 2019







Contents

Explanation of terms	4
Foreword	5
Kent Safeguarding Children Multi-agency Partnership	
arrangements at a glance	7

Section 1: Introduction

Layout of this document	9
National context	10
Kent context	12

Section 2: Safeguarding Partners and Relevant Agencies

Leadership	15
Geographical area	16
Relevant agencies	16
Schools, colleges and other education providers	17
Residential homes for children	18
Voluntary and community sector	18
Governance arrangements for the safeguarding partnership	19
Section 3: Strategic Partnerships Section 4: Voice of Children and Families	22 23
Section 5: Helping Children and Families	
Kent support levels guidance	24
Section 6: Learning and Improvement	
Multi-agency training	25

Section 7: Child Safeguarding Practice Reviews

Undertaking child safeguarding practice reviews	27
Publication of local child safeguarding practice reviews	27
Actions in response to local and national reviews	28
Child death review partners	28
Section 8: Scrutiny and Challenge	
Ongoing scrutiny	29
Independent scrutiny	30
Section 9: Performance Data and Other	
Intelligence Information	32
Section 10: Safeguarding Partnership Business Support Team	33
Section 11: Funding Arrangements	35
Section 12: Dispute Resolution	
Safeguarding partnership level escalation processes	36
Safeguarding practice level escalation processes	37
Section 13: Annual Reporting Arrangements	38
Appendix 1	
List of selected relevant agencies and other agencies included in the Kent Safeguarding Children Multi-agency Partnership arrangements	39

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Explanation of terms

Children - the term children is used in this document to refer to both children and young people.

Safeguarding partners - defined in the Children Act 2004 (as amended by the Children and Social Work Act 2017) legislation as the Local Authority, Clinical Commissioning Groups for an area any part of which falls within the local authority area and the Chief Officer of Police for an area any part of which falls within the local authority area, as the three public organisations which have specific responsibilities regarding safeguarding and promoting the welfare of children.

Relevant agencies - the organisations that the safeguarding partners have selected and designated as relevant agencies within the meaning of the governing regulations.

Chief Officers - the Head of Paid Service in the Local Authority, the Accountable Officer for Clinical Commissioning Groups and the Chief Constable of Police.

Kent Children's Safeguarding Partners arrangements - the partnership system which comprises the Safeguarding Partners Executive Board, relevant agencies, subgroups, partnership groups, Business Support Team and all other organisations which have their own responsibilities regarding safeguarding children.

Executive Board - the group of senior officers that represent the safeguarding partners with responsibilities for ensuring effective safeguarding partnership in the county.

Kent Level of Support Guidance - a document which describes the thresholds for accessing local services available for supporting children and families.

Section 11 responsibilities - the duties placed on a range of organisations, agencies and individuals to ensure that their functions, and any services that they contract out to others, are discharged having regard to the need to safeguard and promote the welfare of children.

Child Safeguarding Practice Reviews - reviews of serious child safeguarding cases at both national and local level to identify improvements to be made to safeguard and promote the welfare of children.

Scrutiny and Assurance Framework - a document which describes a programme of qualitative and systematic actions by the multi-agency partners as a means for testing the effectiveness of the multi-agency safeguarding arrangements.

Business Support Team - the group with responsibilities to provide support to the Executive Board.

Kent and Medway Clinical Commissioning Groups - the organisations responsible for planning and designing local health services in Kent and Medway.

Foreword

We are pleased to publish this document which describes the new Kent children's safeguarding partnership arrangements, known as the Kent Safeguarding Children Multi-agency Partnership (KSCMP) arrangements. We are committed to safeguarding and promoting the welfare of all children who live in Kent. To do this, we endeavour to provide help and support in the best ways possible to meet their need.

We recognise that one agency working on its own cannot achieve this singlehandedly. We believe that by working together across different organisational boundaries and in partnership with other public sector bodies, and voluntary and community sector organisations, we can provide the most effective support. Our vision is 'to protect children from harm and prevent them from the risk of being harmed, support their recovery from harmful situations and improve our services through learning'. Our new multi-agency safeguarding arrangements, outlined in this document, state how we will arrange our support services to meet the needs of children and families, whilst seeking to continually improve our services so that we can offer even better levels of support and assistance in the future.

The focus of our KSCMP arrangements is to:

- promote effective multi-agency safeguarding support;
- take rapid and decisive action to safeguard those at risk of harm or abuse and access the most appropriate support services to keep them safe;
- make children's safeguarding personal and timely;
- engage with children and families, help them in strengthening their resilience and provide access to the most appropriate support;
- drive effective partnership;
- provide robust independent scrutiny and assurance to the partnership in relation to safeguarding and the welfare of children in Kent.

The implementation of the new KSCMP arrangements is a clear indication of Kent's intention to take forward a shared and robust partnership arrangement which is a revised way of working across the safeguarding landscape. These arrangements also re-affirm our commitment to working collaboratively across

Foreword

local agencies and organisations to safeguard and promote the welfare of children and improve outcomes for children and families.

Kent has a well-established record of organisations working in partnership to improve outcomes. These KSCMP arrangements have been developed from a position of strength. We have taken on board lessons from other areas that developed and tested new approaches to multi-agency local safeguarding arrangements under the National Children's Bureau initiative programme.

As safeguarding partners and relevant agencies, we commit ourselves to:

- work collaboratively and creatively with discharging our statutory responsibilities regarding children and families by listening, hearing and responding to their views on the help we give;
- lead on engaging other agencies to promote collective responsibility for building effective safeguarding systems;
- further develop and promote the best of what already exists in Kent and think innovatively about multi-agency safeguarding practice to improve outcomes relating to children and families;
- lead on system learning and change, and work across the wider partnerships landscape to develop and implement improved ways of working and identify opportunities to join up services to reduce duplication and improve practice and outcomes for children;
- continue to develop our scrutiny and assurance framework to provide high levels of assurance across the multi-agency safeguarding children's arrangements.

In responding to recent changes introduced by legislation, we will work as safeguarding partners and with the broader safeguarding community, to share our understanding of what works, learn from national and local experience, and reflect on our practice. We will critically evaluate our own performance, inviting review and challenge from an independent scrutineer, and endeavour to deliver the best possible multi-agency safeguarding services to the children of Kent.

This plan is published on 17 June 2019 and the new arrangements will be implemented from 17 September 2019. The new KSCMP arrangements supersede the previous Local Safeguarding Children Board.

Pon

David Cockburn, Head of Paid Service, Kent County Council

Glenn Douglas, Accountable Officer, Kent and Medway CCGs

Peter Ayling, Assistant Chief Constable, Designated Chief Officer Lead for Safeguarding Kent Police

Kent Safeguarding Children Multi-agency Partnership arrangements at a glance

Purpose	Safeguard and promote the welfare of children and young people		
Safeguarding Partners	Safeguarding Partners: Kent County Council Kent CCGs Kent Police	Relevant agencies Education, Health providers, District Councils, Social care providers, National Probation Service, Cafcass, Kent Fire and Rescue Service and others	
Vision	Protect children from harm and prevent them from the risk of being harmed, support their recovery from harmful situations and improve our services through learning		
Executive Board's	1) Ensure that the legal requirements are met		
Objectives	2) Children are safeguarded and receive the support that they require in a timely and appropriate manner		
	3) All agencies are clear about their responsibilities and staff receive the relevant training		
	4) The public have confidence in our safeguarding arrangements to keep children safe		
Working Groups	Policy and Procedures Subgroup*		
	Scrutiny and Challenge Subgroup		
	Emerging Themes Subgroup* (c	erging Themes Subgroup* (covering criminal and child sexual exploitation)	
Partnership	Health Providers Safeguarding Partnership*		
Forums	Education Safeguarding Partnership		
	District Council Safeguarding Lead Partnership		
	Child Death Review Partners*		
Executive Board Support	Business Support Team		

* Kent and Medway groups

Safeguarding and promoting the welfare of children through effective co-ordination is everyone's duty

Section 1: Introduction

Safeguarding and promoting the welfare of children through effective co-ordination is everyone's duty. The goal of our KSCMP arrangements is that everyone can recognise, respond and fulfil the responsibilities to children and families in order to safeguard children. This can only be achieved through a collaborative working practice across organisations and agencies that work with children and families, including those who work with carers.

This document describes the new Kent Safeguarding Children Multi-agency Partnership (KSCMP) arrangements for safeguarding and promoting the welfare of children, in line with the requirements of the Children Act 2004 (as amended by the Children and Social Work Act 2017) and, the statutory requirements set out in 'Working Together to Safeguard Children, a guide to inter-agency working to safeguard and promote welfare of children 2018' (Working Together 2018). These arrangements emphasise that carrying out safeguarding successfully is accomplished by putting children at the centre of the system, and by every person and agency playing their full part. Organisations, agencies and practitioners in Kent should be aware of and comply with the principles set out in this document.

Layout of this document

This document is divided into 13 sections:

- **Section 1** provides the introductory text of the national context as well as the Kent context;
- **Section 2** describes the responsibilities of safeguarding partners and relevant agencies;
- **Section 3** sets out the relationship between the KSCMP and the broader strategic partnership boards;
- **Section 4** describes the steps taken by the safeguarding partners, relevant agencies and organisations to engage children and families;
- **Section 5** deals with the offer of support described in the Kent Support Levels Guidance for children and families;

- Section 6 details how learning and improvement are taken forward;
- Section 7 describes the local arrangements regarding Child Safeguarding Practice Reviews, the partnership's relationship with the National Child Safeguarding Practice Review Panel, and the child death reviews;
- **Section 8** defines the key components of the scrutiny and challenge processes, and the adopted model of independent scrutiny;
- **Section 9** deals with how data and other intelligence information are used to assess how well the partnership is performing;
- **Section 10** covers information about the role and responsibilities of the Business Support Team which supports the KSCMP arrangements;
- **Section 11** details the funding arrangements agreed by the safeguarding partners and relevant agencies;
- Section 12 sets out the process for resolving disputes at the strategic and operational level;
- **Section 13** provides information about the annual review process and information about access to the annual report.

National context

Working Together 2018 clarifies that the three safeguarding partners in relation to a local authority area as defined in the Children Act 2004 (as amended by the Children and Social Work Act 2017) are:

- "the local authority;
- a clinical commissioning group for an area, any part of which falls within the local authority area;
- the chief officer of police for an area, any part of which falls within the local authority area".

Working Together 2018 further clarifies that, "the responsibility for this joinup locally rests with the three safeguarding partners who have a shared and equal duty to make arrangements to work together to safeguard and promote the welfare of all children in a local area".

To fulfil this role, the three safeguarding partners are required to set out how they will work together and with any relevant agencies. Relevant agencies are those organisations and agencies whose involvement the safeguarding partners consider may be required to safeguard and promote the welfare of children regarding local need.

The purpose of these local arrangements is to support and enable local organisations and agencies to work together in a system where:

- children are safeguarded, and their welfare promoted;
- partner organisations and agencies collaborate, share and co-own the vision for how to achieve improved outcomes for vulnerable children;
- organisations and agencies challenge appropriately and hold one another to account effectively;
- there is early identification and analysis of new safeguarding issues and emerging threats;
- learning is promoted and embedded in a way that local support services for children and families can become more reflective and implement changes to practice;
- information is shared effectively to facilitate more accurate and timely decision making for children and families;
- local data from all agencies is analysed to collectively identify and respond to the underlying conditions and factors that lead to the need for help and protection.

As set out in Working Together 2018, in order to work together effectively, safeguarding partners with relevant partners and other local organisations and agencies should develop processes that:

- facilitate and drive action beyond usual institutional and agency constraints and boundaries;
- ensure that the effective protection of children is founded on practitioners developing lasting and trusting relationships with children and their families.

There is a recognition that, to be effective, these arrangements should connect with other strategic partnership work taking place in the county to support children, young people and their families. This includes other public boards such as the Kent Health and Wellbeing Board, Safeguarding Adults Board, 0-25 Health and Wellbeing Board, Integrated Care System Partnership Board, Prevent Duty Delivery Board, Community Safety Partnerships, the Youth Justice Board and Multi-agency Public Protection Arrangements (MAPPA). Section 3 shows a diagram of our local strategic partnerships system.

Kent context

The requirements placed on the safeguarding partners as a result of the amendments to the Children Act 2004 (as amended by the Children and Social Work Act 2017) are such that it is necessary to establish new KSCMP arrangements which better respond to the statutory guidance, but which also improve multi-agency working and co-operation.

Our KSCMP arrangements set us on a course to transform strategic and operational systems to be more strengths-based, aspirational and optimistic for children. Our vision is 'to protect children from harm and prevent them from the risk of being harmed, support their recovery from harmful situations and improve our services through learning'. The voice of children and families in how we safeguard children is central to our arrangements and this should help us form a good understanding in working with families and carers. The arrangements described in this document also communicate our vision and principles. They incorporate all aspects of the Kent model for helping children and families and contribute to our relentless focus on enabling and empowering children and families to be safeguarded within their environment, peer groups, schools and communities, and finding resolutions that work for them.

We are working to develop and implement a new multi-agency scrutiny assurance framework which will underpin the multi-agency safeguarding scrutiny system with the aim of learning from and improving the practice of local services for children and families.

Under the KSCMP arrangements, agencies will work together in a system where:

- children's and families, views and experiences are at the centre of all we do;
- first-rate practice is the norm;
- partner agencies hold one another to account effectively;
- there is early identification of emergent safeguarding issues;
- · learning is promoted and embedded in practice and system oversight;
- information is shared effectively in support of operational delivery;
- the public can feel confident that children are safeguarded from harm or risk of abuse.

Our ambition is to continue to develop a shared and robust partnership arrangement that is based on a common approach that can respond to identified needs, provide consistent agency responses, and achieve early intervention and improved outcomes for children. Through the new local

partnership, we will be able to meet the requirements placed on us to identify, evaluate, plan, implement, review and assure effective multi-agency safeguarding practice.

The partnership will deliver effective practice in the context of community of safeguarding strategy, policy and service development within Kent. We will examine and drive further opportunities to shape and influence policy development leading to improved practice and outcomes for children.

It is our firm view that significant scope exists for rationalisation which would help improve effectiveness. We therefore see the need to make further changes during the transition year of 2019/20, especially in how we reconstruct the most appropriate sub-structure, either working alone or together with Medway Council, where both Kent and Medway safeguarding partners agree this makes sense.

Our vision is 'to protect children from harm and prevent them from the risk of being harmed, support their recovery from harmful situations and improve our services through learning'. All three safeguarding partners have equal and joint responsibility to make local arrangements for safeguarding and promoting the welfare of children

Section 2: Safeguarding Partnership

Leadership

We adhere to the working principle that the leadership which the three safeguarding partners provide is critical to the effectiveness of the new multi-agency arrangements in working with local organisations and agencies.

In Kent, the safeguarding partner organisations and the Chief Officers are:

- Kent County Council Head of Paid Service;
- Kent and Medway Clinical Commissioning Groups Accountable Officer;
- Kent Police Chief Constable

All three safeguarding partners have equal and joint responsibility to make local arrangements for safeguarding and promoting the welfare of children, which is underpinned by equitable and proportionate funding, including through any contributions from relevant agencies.

The Chief Officers have delegated their functions to the following senior officers:

- Corporate Director Children, Young People and Education and Statutory Director of Children's Services, Kent County Council
 - Matt Dunkley;
- Chief Nurse for Medway, DGS, Swale and West Kent CCGs
 Paula Wilkins;
- Chief Superintendent for Protecting Vulnerable People Command Kent Police - **Andy Pritchard**.

The safeguarding partners Chief Officers are responsible for the overall assurance that the statutory requirements are being adequately discharged. The senior managers who have delegated lead role remain accountable for any actions or decisions taken in their respective agency. The delegated leads will provide pro-active assurance to their respective Chief Officers to confirm that the statutory requirements are being fulfilled. The Safeguarding partners Chief Offices shall approve the terms of reference of the Executive Board and the Scrutiny and Challenge Group.

The Chief Officers and senior officers they have delegated their authority are able to:

- speak with authority for the safeguarding partner they represent;
- take decisions on behalf of their organisation or agency and commit them on policy, resourcing and practice matters;

- hold their own organisation or agency to account on how effectively they
 participate and implement the local arrangements.
- hold their own organisation or agency to account on how effectively they participate and implement the local arrangements.

Robust leadership is critical for the KSCMP arrangements to be effective in bringing together various organisations and agencies. The arrangements in Kent will be strongly led and promoted, specifically by local leaders, including the Chief Officers and those senior officers within their organisations to whom they have delegated their authority, and relevant political leaders.

Geographical area

The geographical footprint for these arrangements is the Kent County Council local authority area. The geographical boundary of the Kent and Medway Clinical Commissioning Groups corresponds to the parts which fall within the Kent County Council local authority area. Also, the geographical boundary of the Kent Police corresponds to the parts which fall within the Kent County Council local authority area.

The safeguarding partners and relevant agencies included in these arrangements will fulfil their statutory and other duties to safeguard and promote the welfare of children from Kent who live or are placed outside of the Kent County Council local authority area, including looked after children placed in Kent by other local authorities. We will also strengthen practical working arrangements with neighbouring authorities such as London Borough Councils, East Sussex and Surrey County Councils.

Relevant agencies

Relevant agencies are those organisations and agencies whose involvement the safeguarding partners consider is required to safeguard and promote the welfare of local children. Strong, effective multi-agency arrangements are ones that are responsive to local circumstances and engage the right people. For local arrangements to be effective, we will engage organisations and agencies that can work with us in a collaborative way to provide targeted support to children and families as appropriate. This approach requires flexibility to enable joint identification of and response to existing and emerging needs, and to agree priorities to improve outcomes for children.

When selected by the safeguarding partners to be part of the multi-agency local safeguarding arrangements, relevant agencies must act in accordance with the arrangements. We will make sure through the agreed terms of reference that the relevant agencies are aware of the expectations placed on them under the new arrangements.

We have selected relevant agencies informed by the concept of a risk-based approach and about what they can actively contribute in safeguarding children in Kent. The selected organisations deemed to be relevant agencies have specific and direct responsibilities to safeguard and promote the welfare of children and as a result it is necessary to designate them as relevant agencies within the meaning of the regulations. Other organisations and agencies who are not named in the relevant agency regulations have been included in the local KSCMP arrangements. The selected relevant agencies included in the KSCMP arrangements will be subject to our scrutiny and assurance arrangements. See section 8 for further information.

The Child Safeguarding Practice Review and Relevant Agency (England) Regulations 2018 sets out the list of 33 relevant agencies that are required to work under the multi-agency safeguarding partnership arrangements. The full list of selected relevant agencies and other organisations and agencies included in the KSCMP arrangements is detailed in Appendix 1. The list of selected relevant agencies may change over time to reflect changing circumstances and in response to making the arrangements work more effectively.

Organisations and agencies who are not named in the relevant agency regulations, whilst not under a statutory duty, should nevertheless cooperate and collaborate with the safeguarding partners, particularly as they may have duties under section 10 and/or section 11 of the Children Act 2004 (as amended by the Children and Social Work Act 2017).

Schools, colleges and other education providers

As detailed in the statutory guidance Keeping Children Safe in Education 2018, schools, colleges and other educational providers play a pivotal role in safeguarding and promoting the welfare of children, and as such their engagement in partnership arrangements is important. As defined by their duties under Section 40 of the Childcare Act 2006, early years providers play a crucial role in safeguarding and promoting the welfare of children. There are established, collaborative relationships with schools and colleges, which are built on open and transparent partnership arrangements.

Due to the large number of educational and early years settings, it is not appropriate to nominate or identify specific establishments as relevant agencies. However, it is essential that the involvement and engagement of all educational and early years settings take place. We will do so after a formal review of the existing arrangements and establish a new Educational Safeguarding Partnership Group. We will also consider representation through nominated members of existing representative forums, such as the Kent Association of Headteachers.

Residential homes for children

We will develop mechanisms to engage residential children's homes providers and independent fostering agencies in the local arrangements, for example, through the section 11 process and the local provider forum. As a result, all residential homes for children within Kent, including those provided by Kent County Council and private sector organisations, can account for their responsibilities regarding safeguarding and the part they play in the new partnership arrangements.

Voluntary Community Sector

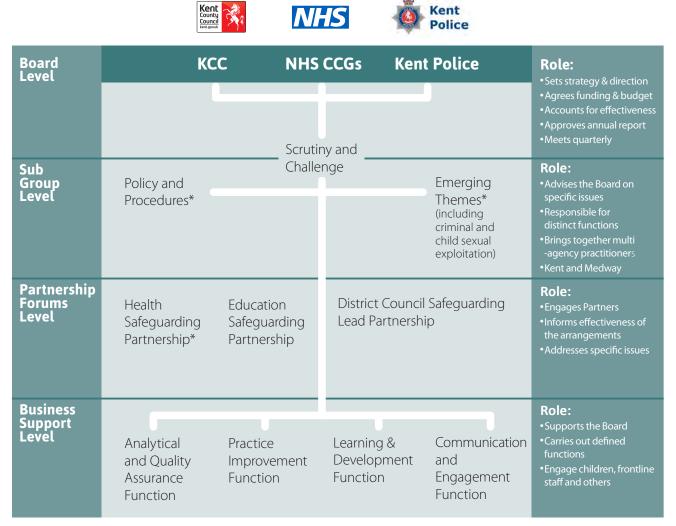
It is not possible to include all voluntary, community, charity and sport providers services as relevant agencies, although their involvement and engagement is essential. Consideration will be given to how the role of the Business Support Team could engage this sector and provide a direct link between the Partnership and representative forums.

Relevant agency representation in the partnership will be through direct membership on the KSCPM Scrutiny and Challenge Group, or through the Chair of the relevant Representative Partnership Group. The Chairs of the Representative Partnership Groups will also regularly attend the KSCPM Executive Board meetings and report on issues.

Relevant Partner	Role	Represented by
Education	Educates children in schools, colleges and early years setting	Education Safeguarding Group
Health	Provides primary, community and secondary health care provision	Health Safeguarding Group
Additional Social Care	Provides fostering, adoption, children's homes, residential family centres and holiday schemes	Sector Forum
District Council	Provides housing, waste collection and local planning	Council Partnership Group
National Probation Service	Supervises offenders and released prisoners in the community	Scrutiny and Challenge Group
Community Rehabilitation Company	Provides probation and prison- based rehabilitation service for offenders	Scrutiny and Challenge Group
Cafcass	Looks after the interests of the children involved in family proceedings	Scrutiny and Challenge Group
Kent Fire and Rescue Service	Provides statutory fire and rescue service	Scrutiny and Challenge Group

Governance arrangements for the safeguarding partnership

The governance structure consists of the Kent Safeguarding Children Multi-agency Partnership Executive Board (KSCMPEB), partnership subgroups, partnership forums and Business Support Team. The primary purpose of the KSCMPEB is to act as the strategic leadership group that leads on safeguarding children arrangements to ensure that children are safeguarded and their welfare promoted in Kent. The safeguarding partners have a shared and equal duty for the safeguarding arrangements in Kent, working together with relevant agencies. The main objective of the KSCMPEB is to ensure that the functions of the safeguarding partners and relevant agencies are effectively discharged in accordance with the requirements set out in Working Together 2018. The full details about the memberships, roles and responsibilities of the subgroups and partnership forum groups are set out in the terms of reference for the respective groups.



The primary purpose of the KSCMP Scrutiny and Challenge Group will be to act as the 'strategic quartet' of Members, Safeguarding Partners, Relevant Agencies and the Independent Scrutineer, to lead on the system of challenge and holding partners to account based on detailed analysis and evidence of system performance. The Group will be important in driving the KSCMPEB to improve the overall system performance and effectiveness, using monitoring and quality assurance tools including early warning protocols across the safeguarding system. The Group's membership, roles and responsibilities will reflect the relevant statutory requirements. * Kent and Medway groups

...ensuring children are safeguarded, and their welfare promoted in Kent

Section 3: Strategic Partnerships

The KSCMP arrangements have been established in the context of wider partnership arrangements across the county.

It is necessary for the KCPS arrangements to link with other strategic partnership bodies and workstreams that support children and families, including the Health and Wellbeing Board, Kent and Medway Integrated Care System Partnership Board, Safeguarding Adults Board, the Prevent Duty Delivery Board, Community Safety Partnership Board, Family Justice Board and the Multi-agency Public Protection Arrangements. The strategic arrangements also relate to other supporting and associated partnership forums.

Through the implementation of the new KSCMP arrangements, we will look at further opportunities to develop fresh engagement mechanisms by working with the 0-25 Health and Wellbeing Board and other relevant boards.

The KSCMP will develop joint working protocols between it and relevant other strategic boards such as the Health and Wellbeing Board and the Kent and Medway Safeguarding Adults Board.

The strategic landscape and partnership architecture are shown in the following diagram.

Strategic Landscape and Partnership Architecture



Section 4: Voice of Children and Families

Building on the strong foundation of engaging with children and families through existing mechanisms, the safeguarding partners will forge additional means for working with children and families into a more lasting approach that focuses on understanding issues that matter most to them.

Safeguarding partners and relevant agencies are dedicated to engaging with children and families at an individual, service and strategic level. We will listen to what children and families tell us in our conversations with them and reflect on what they have shared. Safeguarding partners and relevant agencies will share how the voice of the children and families they support is heard within their agency and those messages will contribute to our overall understanding of their views.

We will hear the views of children and families who come into contact with services, particularly the harder to engage groups, to help us improve our services.

We will work with established groups and forums where children and families can have their say, share their views and lived experiences, challenge and support local decision makers, and shape and influence strategic planning, commissioning and service provision at an individual, service and strategic level.

Emerging issues, themes, impacts and outcomes of engagement will be fed into KSCMP arrangements partnership architecture. The impact of engagement with children and families will:

- help to systematically shape priorities, service development and delivery, and individually support children and families;
- enable information to be developed for children by children;
- support the development of processes to help children to have more awareness of the issues, a greater understanding of what information, services and support are available, and be more empowered to make positive choices and help to keep themselves safe;
- improve their confidence, improve skills and improve outcomes;
- promote supportive relationships and safeguarding arrangements between children and families, peers, the wider community, schools and colleges, practitioners and senior leaders.

Section 5: Helping Children and Families

Kent Support Levels Guidance (KSLG)

Most children have a number of basic needs that are well supported through a range of universal services. These services include schools, early years education and childcare, health, housing, youth services, leisure facilities and services provided by voluntary organisations.

However, some children have additional or more complex needs and may require access to additional, intensive or specialist services to support them. The Kent Support Levels Guidance (KSLG) provides further detail and describes the services available for supporting children and families to stay independent, and the thresholds applied in accessing local services. The KSLG summarised below represents a framework which describes the level of need a child, young person or family may have, and the nature of support that is available at each level.

Universal Support - Level 1

Universal services are provided to or are routinely available to all children and families. **Read about Universal Support - Level 1**

Universal Support - Level 2

Children and families with additional needs who require extra help to improve outcomes. **Read about Additional Support - Level 2**

Universal Support - Level 3

Intensive support can be offered to children and families where they have complex or multiple needs requiring local authority services to work together with universal services. **Read about Intensive Support - Level 3**

Universal Support - Level 4

Children who are considered to have been harmed or are likely to suffer significant harm as a result of abuse or neglect.

Read about Specialist Support - Level 4

Section 6: Learning and Improvement

Our KSCMP arrangements will be underpinned by the pro-active gathering of intelligence and a systematic approach to the identification and analysis of safeguarding issues and emerging risks which may undermine safeguarding and welfare of children. The importance we place on embedding strong analytical capabilities in our new support arrangements cannot be overemphasised and we are committed to producing insightful information which can inform future changes.

We will establish a practice improvement function within the Business Support Team which will lead our cycle of continuous improvement. This function will involve representatives from across the three safeguarding partner organisations and other selected relevant agencies. The function will be responsible for co-ordinating the outcomes of scrutiny and assurance activity, and will review, monitor and implement new developments as a result of what we have learnt. In addition, the function will disseminate learning from local and national child safeguarding practice reviews, child death reviews, multi-agency audits, and other national reports and research. A key role will be to undertake evaluation of the impact of the training and learning on frontline practice. This Group will report directly to the KSCMP.

Multi-agency training

As outlined in Working Together 2018, multi-agency training is important for supporting the collective understanding of local needs and for multiagency practitioners to be effective in universal services and across the safeguarding arrangements. This spans the needs of early help practitioners through to targeted and specialist services. To be effective, practitioners need to continue to build their knowledge and skills and be aware of the new and emerging themes. In addition, individual organisations and agencies are required to ensure that their workforce is sufficiently trained and competent in safeguarding children. The premise of multi-agency training is that it is 'added value' and 'better together' to provide a collective understanding of the local needs of children and families and the threshold of intervention.

Learning and Improvement

Within the partnership, we are committed to developing a consistent approach to multi-agency training: this is underpinned by robust evaluation processes to support the intent that the training programme should be clearly focused on the core objectives: the delivery of effective services and the training needs of partners. Under the new KSCMP arrangements, the safeguarding partners will undertake a training needs analysis to understand what local training is required. All safeguarding partner organisations and the relevant agencies will be required to contribute. In addition to the needs analysis, the training programme will be informed by case audit processes, local and national case reviews and research.

The KSCMP training programme will be made up of a variety of training approaches, including E-Learning, face-to-face training, workshops, conferences, seminars and Immersive Learning. The programme will be published and accessed through a dedicated website/booking portal. Training will cater for basic, intermediate and masterclass/specialist level needs. The training programme will be flexible, updated and republished as required to reflect local need. These development activities promote putting theory and research into practice; developing evidence-based practice and expertise; sharing perspectives and learning; and enhancing confidence in helping and protecting children and young people.

Publications that support learning and that may be of interest will also be made available through communications routes and published on the KSCMP website.

Section 7: Child Safeguarding Practice Reviews

Undertaking child safeguarding practice reviews

The responsibility for how the safeguarding community learns lessons from serious child safeguarding incidents lies at a national level with the Child Safeguarding Practice Review Panel (the Panel) and at a local level with the safeguarding partners.

There are procedures in place which enable the safeguarding partners and relevant agencies to:

- identify serious child safeguarding cases which raise issues of importance in relation to the area;
- commission and oversee the review of those cases, where they consider it appropriate for a review to be undertaken.

The local process for identifying and making decisions on whether to undertake reviews, how lessons are learnt and embedded in practice are outlined in the KSCMP arrangements rapid review process.

KSCMP arrangements will take necessary steps to capture learning points from cases about improvements needed and take remedial action and disseminate learning.

Publication of local child safeguarding practice reviews

The KSCMP arrangements will comply with the requirements set out in Working Together 2018, including sending a copy of the full report to the Panel and to the Secretary of State within the expected timescale. Where the KSCMP decides only to publish information relating to the improvements to be made following the review, arrangements will be made to provide a copy of that information to the Panel and the Secretary of State within the required timescale.

Where other proceedings have an impact on or delay publication of reports, for example, an ongoing criminal investigation, inquest or future prosecution, the KSCMP will inform the Panel and the Secretary of State of the reasons for the delay.

Child Safeguarding Practice Reviews

Actions in response to local and national reviews

There is an ongoing commitment to continuous learning leading to enhanced practice and improvement of outcomes and experiences. Safeguarding partners will take account of the findings from all local and national reviews with a view to considering how identified improvements should be implemented locally. This includes the way in which organisations and agencies work together to safeguard and promote the welfare of children. Findings from local reviews undertaken in Kent will be shared with relevant parties locally, and there will be ongoing monitoring to ascertain progress on the implementation of recommendations.

The sustainability of these improvements will be monitored regularly and followed up to ensure that there is a real impact on improving outcomes for children.

The responsibility for this activity sits with the Multi-agency Scrutiny and Challenge Group.

When further guidance is issued by the relevant government department, it will be incorporated into the KSCMP arrangements by the Policy and Procedures Group.

Child death review partners

As set out in the Children Act 2004 (as amended by the Children and Social Work Act 2017), the child death review partners are Kent County Council and Clinical Commissioning Groups in Kent.

The child death review partners have reviewed their structures and processes, and have agreed new arrangements which give them the basis for meeting the requirements placed on them. The new arrangements make provision for how they will manage children who are not normally resident in the Kent County Council area. Their approach has been informed by the current Child Death Overview Panel (CDOP) framework.

The child death review partners will consider flexibility of the provisions set out in the statutory guidance to develop Kent and Medway CDOP arrangements. They will publish their separate child death review partners arrangements document.

Section 8: Scrutiny and Challenge

The KSCMP arrangements have been developed to create an environment that is conducive to robust scrutiny and constructive challenge as well as a partnership approach to learning and improvement across the children's multi-agency safeguarding system.

We will promote a culture of challenge and holding partners to account based on evidence and respect, and these will be embedded across different levels and processes across the safeguarding system. We intend to adopt a mixed approach to satisfy the independent scrutiny requirements, and it will be made up of two essential components. The first component focuses on the ongoing scrutiny and challenge taking place through the work of the partnership subgroups and the Business Support Team. The second component relates to the commissioned independent scrutineer to review the arrangements.

Ongoing scrutiny

The KSCMP will develop a scrutiny and assurance framework which will provide the local safeguarding systems with a mechanism for quality assurance, audits and deep dives into specific themes. This will include the use of good benchmarking information to give a clear picture of overall system performance. We will develop an early warning system based on key indicators which can help inform the safeguarding partners if there are clear signs of system problems. The scrutiny and assurance framework will drive a programme of qualitative and systematic analytical actions by the multi-agency partners and will be used as a means for testing the effectiveness of the multi-agency safeguarding arrangements. The framework will include a programme of single agency and multi-agency audits, underpinned by organisational quality assurance processes in line with section 11 requirements as defined in the Children Act 2004 (as amended by the Children and Social Work Act 2017). The framework will contribute to the evaluation of the overall performance of the KSCMP arrangements and how they are improving practice.

The framework will pull together all relevant children's multi-agency safeguarding information (e.g. from performance data, multi-agency audits, local and national practice reviews, child death reviews, and other intelligence information and issues raised by the KSCMP subgroups and other subject specific groups – education, health and districts).

Scrutiny and Challenge

The scrutiny and assurance framework will enable safeguarding partners to:

a) seek assurance as to:

- whether all agencies are fulfilling their responsibilities to safeguarding and promoting the welfare of children;
- whether all agencies are joined up and working together to safeguard and promote the welfare of children across the safeguarding system;
- the efficacy of frontline practice;

b) provide the focus for:

- testing the interconnectedness between performance, practice and the views of children and their families;
- the annual report;

c) analyse and respond to:

- independent scrutiny which helps to determine the effectiveness of our arrangements, including arrangements to identify and review serious child safeguarding practice reviews;
- the voice of children and families.

Independent scrutiny

The second component will consist of the commission of specific independent scrutiny work (such as an end of year review and report) by the Chief Officers to provide the critical challenge and appraisal of the multi-agency safeguarding partnership arrangements. Additional independent scrutiny activity can be commissioned in response to recommendations from Local Practice Reviews or as a follow up to recommendations and actions from regulatory inspections.

The role of the independent scrutineer is critical to provide assurance in assessing the effectiveness of the KSCMP arrangements, including arrangements to identify and review serious child safeguarding practice reviews. The appointed independent scrutineer will carry out the work with reference to the agreed scrutiny and assurance framework. The KSCMP intend to collaborate with the Medway Children's Strategic Partnership Board on possible joint arrangements about the exercise of the independent scrutineer role.

The cost of this approach would have to be taken into account in the partnership's budget planning.

KSCMP will seek the best outcome for children and families

Section 9: Performance Data and Other Intelligence Information

The KSCMP arrangements will use data and other intelligence information to assess the effectiveness of the help being provided to children and families across the safeguarding system in Kent.

KSCMP will seek to address:

- the outcome we want for children and families;
- what success looks like;
- what we have done and how we have improved;
- the impact of our work.

Responses to these four key areas will inform our monitoring, evaluation and next steps planning, focused to deliver a culture of continuous learning and improvement, this culture both challenges and supports the KSCMP arrangements at all levels, and will set high standards of expectations for systems leaders and individual agency leads.

We will adopt a flexible responsive and balanced approach to monitoring performance and intelligence that can be flexible to meet the needs of changing local conditions and emerging threats and issues.

We have adapted the "Three Line of Defence" methodology in our scrutiny and assurance framework to help us assess the effectiveness of local interventions. The framework relies on a balanced focus across different tiers, ensuring a clear line of sight from practice delivery to the strategic level. The approach to the system-wide detailed analysis and oversight, includes the use of routine scanning of contextual safeguarding risks, early warning indicators and a dynamic dashboard to help us to identify and track poor system performance and good practice examples.

The evolving shared understanding of the new safeguarding arrangements and the scrutiny and assurance processes, will support the pro-active management of risks and should provide an understanding of: the operational delivery of safeguarding activity; the overall effectiveness of the whole system in protecting and meeting the needs of vulnerable children; and the efficacy of the system in meeting regulatory, statutory standards and requirements how best to embrace opportunities to act in a manner which can achieve the greatest anticipated impact.

Section 10: Safeguarding Partnership Business Support Team

The KSCMP Business Support Team will be responsible for the development and implementation of the KSCMP arrangements. The team will consist of posts that are multi-disciplinary, and will operate under the ethos of agile working. Posts will be filled through secondment or via a recruitment process led by a safeguarding partner as required. Posts seconded into the team from safeguarding partner organisations (or other agencies) will retain employee status with their substantive organisation or agency and will work under the auspices of their terms and conditions. Dayto-day management will be through the Business Support Team Lead Officer.

The Business Support Team will co-ordinate the work of the KSCMP Executive Board, bring together strategic leads, develop overarching strategic approaches, and be responsible for the day-to-day running of the KSCMP arrangements, the main structure and sub-structures and workstreams, including co-ordination of executive and partnership meetings, training, communications and engagement (including social media and website management).

The Business Support Team will also be responsible for:

- developing and promoting best and innovative multi-agency practice to improve outcomes relating to safeguarding for children and families;
- leading on system change that allows partners to work together differently and more effectively across the safeguarding pathway;
- designing and producing insightful analytical reports to the KSCMP Executive Board about what is working well and which areas of practice or management need improving;
- working with partners to develop and implement new ways of working.

Safeguarding Partnership Business Support Team

The Business Support Team will lead on the development of the Scrutiny and Assurance Framework which will help KSCMP to determine overall assurance across the safeguarding pathway. This will include improved data and needs analysis to inform measuring the impact of KSCMP arrangements.

The Team will also lead on learning from local and national reviews, including from serious child safeguarding incidents. Furthermore, the Business Support Team will be instrumental with regard to reviewing the implementation of relevant new legislation and statutory guidance, (including child death review guidance, if agreed), policies, procedures, strategies and other key documents.

The team will be funded by the safeguarding partners and relevant agencies. Moving forward, it is our intention to identify further opportunities for key officers in other agencies to be co-located in the Business Support Team to build on the principles of the team as identified above.

The existing Business Support Team to the former Local Safeguarding Children Board (LSCB) will transfer and function under the new KSCMP. The team will carry out necessary activities to support the KSCMP Executive Board during the transition from the previous arrangements to the new KSCMP arrangements.

Section 11: Funding Arrangements

Working in partnership to meet our statutory obligations means that, as safeguarding partners, we must agree how we fund the KSCMP arrangements. The Children Act 2004 (as amended by the Children and Social Work Act 2017) and statutory guidance require selected relevant agencies to contribute to the KSCMP arrangements, including funding, accommodation, services and any resources connected with the KSCMP arrangements. Therefore, in Kent, safeguarding partners and relevant agencies will be required to provide appropriate funding to the KSCMP arrangements. Funding should be sufficient to cover all elements of the partnership arrangements and can be contributions of actual funding and in-kind resources.

As part of the transition from the LSCB to the new arrangements, existing LSCB members have agreed their respective funding contribution for the full 2019/20 financial year. The funding will contribute to the costs associated with the implementation of the new KSCMP arrangements and the child death review arrangements (including the Business Support Team and independent scrutiny), and ongoing developments.

Funding arrangements for 2020/21 and beyond will be subject to further discussions with the safeguarding partners and relevant agencies following implementation of the KSCMP arrangements. They will then be subject to an annual review.

If any safeguarding partners do not fulfil their funding responsibilities as identified in the KSCMP arrangements, the dispute resolution process, outlined in section 12, will be invoked.

Section 12: Dispute Resolution

Working collaboratively to safeguard and promote the welfare of children and families which leads to better outcomes is at the heart of our KSCMP arrangements. We are committed to resolving any disputes between the safeguarding partners, relevant agencies and other organisations in a timely manner through effective leadership, openness, transparency and effective professional challenge.

Where necessary, legislation allows the Secretary of State to take enforcement action against any agency that is not meeting its statutory obligations as part of local safeguarding arrangements.

It is acknowledged that any safeguarding partners that fail to comply with their obligations under the law are held to account through a variety of regulatory and inspection activities, for example, Ofsted (Office for Standards in Education, Children's Services and Skills), HMICFRS (Her Majesty's Inspectorate of Constabulary, Fire and Rescue Services) and CQC (Care Quality Commission).

Safeguarding partnership-level escalation processes

If a clear single point of leadership is required, the safeguarding partners will agree on the most appropriate partner, who will act on behalf of and in the interest of all three safeguarding partners. This will be done through discussion at the KSCMP Executive Board meeting. If there is need to address matters outside of the ordinary cycle of executive meetings, this will be recorded in the minutes of the next KSCMP meeting. The dispute resolution process is as follows:

Stage 1

The first point of resolution of issues is via the representatives of safeguarding partners on the KSCMP Executive Board. Any issues that cannot be resolved directly between the representatives of Safeguarding Partners will be escalated to the Chief Officers.

Stage 2

If a resolution cannot be reached by the Chief Officers of the safeguarding partners, the issue will be escalated to an independent scrutiny person for

Dispute Resolution

consideration of mediation (if required) and resolution. If a meeting is required, the meeting will be chaired by an independent scrutiny person with an agenda agreed prior to the meeting by all parties involved.

Stage 3

If no resolution can be reached, consideration will be given by the safeguarding partners to seek formal independent arbitration via a professional body such as the Chartered Institute of Arbitrators or under the CEDR (Centre for Effective Dispute Resolution) Model Mediation Procedure to reach an acceptable conclusion.

Safeguarding practice-level escalation processes

Although safeguarding partners and relevant agencies work within different organisational structures, with staff from a variety of professional backgrounds and perspectives, there is a common understanding that we should work in collaboration to safeguard and promote the welfare of children. This requires that all agencies must act in compliance with Working Together 2018 and the underpinning KSCMP arrangements policies and procedures.

It is necessary to have in place a quick and straightforward means of ensuring safeguarding arrangements and resolving professional differences of opinion. In the event of any disagreement between practitioners involved in the KSCMP arrangements relating to multi-agency safeguarding practice, the required steps to be taken are detailed in the KSCMP Policy and Procedures, Resolution or Professional Disagreement Policy, which can be found on the KSCMP website.

Section 13: Annual Reporting Arrangements

An Annual Report will be published which sets out what has been achieved through the KSCMP arrangements and how effective the arrangements have been in practice. The annual report will also include actions relating to any local child safeguarding practice reviews or national child safeguarding practice reviews as relevant and what safeguarding partners have done as a result.

In addition, the report will also include:

- evidence of the impact of the work of the safeguarding partners and relevant agencies on outcomes for children and families;
- an analysis of any areas where there has been little or no evidence of progress on agreed priorities;
- a record of actions taken by the safeguarding partners in the report's period (or planned to be taken) to implement the recommendations of any child safeguarding practice reviews;
- ways in which the partners have sought and utilised feedback from children, young people and families to inform their work and influence service provision.

The annual report will be approved by the lead representatives on behalf of the respective safeguarding partners. Following such approval, the report will be presented through the established governance channels of the safeguarding partners.

It will also be available to relevant agencies and other strategic partnership bodies.

The annual report will be published on the KSCMP's website.

Appendix 1: List of selected relevant agencies and other agencies included in the Kent Safeguarding Children Multi-agency Partnership arrangements

Education

16-19 Academies Alternative provision academies Governing bodies of maintained schools Governing bodies of maintained nursery schools Governing bodies of pupil referral units Independent educational institutions Schools approved under section 342 of the Education Act 1996(e) - SEND Special post-16 institutions Governing bodies of institutions within the further education sector Governing bodies of English higher education providers Childminders

Health provider trusts

Kent Community Health Foundation Trust (KCHFT) – community health provider Kent and Medway Partnership Trust (KMPT) – adult mental health provider North East London Foundation Trust (NELFT) – children and young people mental health provider South London and Maudsley (SLAM) – Tier 4 children and young person's mental health service provider East Kent Hospital University Foundation Trust (EKHUFT) Maidstone and Tunbridge Wells NHS Trust (MTWNHST) Darent Valley Hospital (DVH) South East Coast Ambulance Service (SECAmbS)

Additional social care

Registered providers of adoption support services Registered providers of fostering services Registered providers of children's homes Registered providers of residential family centres Registered providers of residential holiday schemes for disabled children

District councils

All district/borough councils

Other agencies

National Probation Service (NPS) and Community Rehabilitation Company (CRC) The Children and Family Court Advisory and Support Service (Cafcass) Kent Fire and Rescue Service.



Kent Safeguarding Children Multi-agency Partnership Arrangements

June 2019



Information in the document will be updated as necessary to take account of any learning from the national or local safeguarding arrangements.